World Trade Center Memorial and Redevelopment Plan— Historic Resources Report

July 2005

INTRODUCTION

This report on Historic Resources for the World Trade Center Memorial and Redevelopment Plan (Approved Plan) is prepared pursuant to the Programmatic Agreement among the Advisory Council on Historic Preservation (ACHP), the New York State Historic Preservation Officer (SHPO), and the Lower Manhattan Development Corporation (LMDC), as a recipient of community development block grant assistance from the U.S. Department of Housing and Urban Development (HUD), which was signed on April 22, 2004, and stipulated that LMDC would provide semi-annual reports to SHPO and ACHP to summarize measures it has taken to comply with the terms of the Programmatic Agreement.

The organization of this report generally follows the stipulations of the Programmatic Agreement. In addition meetings with the Consulting Parties, the Memorial Center Advisory Committee, the Families Advisory Committee, New York/New Visions, and the Port Authority of New York and New Jersey (Port Authority) are described in the final section.

1. PROJECT SITE DOCUMENTATION UNDER STIPULATIONS 1 AND 5

The Port Authority continued the program of HABS/HAER documentation of the WTC Site, documenting sections of the WTC Site prior to their alteration for the WTC Memorial and Redevelopment Plan, in accordance with Stipulation 5. Work during this period consisted of the preparation of color and black and white photographs of the site, photographic reproductions of selected blueprints of the H & M Railroad Terminal, and a written history including locational maps, in index to the photographs, and photograph keys.

2. ADHERENCE TO TREATMENT PLANS

LMDC continued working to create a Memorial to remember the victims of September 11, 2001, and February 26, 1993 and to record the events of September 11. Planning for the Memorial is discussed in more detail in the section which follows.

Other activities provided for in the Programmatic Agreement are to come. In coordination with the Port Authority, LMDC will provide for Phase IB investigations on the north and south sections of the WTC Site east of the 1/9 subway and on the Southern Site and within the beds of Liberty, Washington, and Cedar Streets. Phase IB investigations will consist of archaeological monitoring during excavation following a plan developed in consultation with SHPO and LPC. If necessary, any mitigation and retrieval activities will be accomplished before or during excavation for construction. As required by Stipulation 6 of the Programmatic Agreement, SHPO and the consulting parties will have the opportunity to comment on proposed plans for such further archaeological investigation.

Also in coordination with the Port Authority, LMDC will develop and adhere to Construction Protection Plans for historic resources within 90 feet of the Project Site including 90 West Street, 140 West Street, 90 Church Street, 30 Vesey Street, 26 Cortlandt Street, 125 Cedar Street, 114-118 Liberty Street, 120 Greenwich Street, 125 Greenwich Street, 86 Trinity Place, 123 Washington Street, and St. Paul's Chapel and Graveyard. In addition there are potential historic resources at 106, 110, and 112 Liberty Street and 130 Cedar Street, and 137-139 Greenwich Street. Typical measures in construction protection plans are found in the Final Generic Environmental Impact Statement and the Record of Decision and Lead Agency Findings Statement for the Approved Plan and in the Programmatic Agreement.

3. DESIGN OF THE MEMORIAL

Pursuant to the Programmatic Agreement LMDC is working with the Port Authority and the designers of the Memorial and the Memorial Center to preserve and provide for reasonable access to portions of the western slurry wall on the WTC Site and to the truncated box beam columns bases of the former Twin Towers.

The recommendations of the Memorial Center Advisory Committee (appointed by LMDC in April 2004) have served as the program for the Memorial and Memorial Center architects. LMDC held the first meeting to review progress on the Memorial design with the consulting parties on October 21, 2004. In this six-month period, work on the design has progressed, and a second meeting with the consulting parties to review the Memorial design was held on June 24, 2005. (A meeting with the Families Advisory Committee to review the same material had been held previously on June 16, 2005.) Irene Chang, LMDC General Counsel gave a status update for the overall project. Anita Contini of LMDC gave an overview of work to date on the Memorial and Memorial Center indicating that it had reached a stage that the concept could be shown to the Consulting Parties, that the designers have already met with the MCAC and the Families, that the design is conceptual only and that the next steps will be taken by the curatorial team.

Carl Krebs of Davis Brody Bond, Architects and Planners, representing the design team, gave a presentation on the conceptual space design and described the visitors' progression through the Memorial and Memorial Center spaces down to bedrock, the foot prints, and the family room.

Jeff Howard of Howard + Revis, the curatorial consultants to the design team, gave a presentation of the expanded inventory of artifacts and said that the intent of the artifact installation in the Memorial Center was to present life in the World Trade Center and to trace the events of September 11 and the immediate aftermath in NYC and the world.

The consulting parties were given an opportunity to comment and LMDC, PA, the architects, and curatorial consultants responded. LMDC again committed to additional meetings with the consulting parties as plans progress.

At such time as the Memorial plans have reached a design stage sufficient to permit reasonable review, LMDC will notify SHPO and the consulting parties and furnish copies of schematic drawings or illustrative plans relating to Memorial access commitments.

4. ARTIFACT REVIEW PROCESS

Another function of the Memorial Center Advisory Committee is to assist in the review of suggestions from the consulting parties and other member of the public with respect to the

installation or display of artifacts removed from the WTC Site. In October 2004 the Port Authority had completed and furnished to LMDC an inventory of the artifacts in its possession. That inventory was submitted to SHPO and made available to all consulting parties who made written requests for it.

As described above, Howard + Revis, curatorial consultants for the Memorial Center, have expanded the inventory of artifacts to include artifacts in collections across the country.

LMDC will provide the consulting parties an opportunity to comment on the artifacts to be displayed at the Memorial Center and share the comments with the Memorial Center Advisory Committee, as required under Stipulation 4(b).

5. CONSIDERATION OF IMPACTS TO ADDITIONAL REMNANTS OF THE WTC

LMDC and the Port Authority will seek to minimize impacts to certain additional remnants on the WTC Site, as required under Stipulation 5. The Port Authority in consultation with LMDC and the consulting parties identified four elements which were removed from the former parking garage structure under 6 WTC at the northwest corner of the WTC Site and taken to Hangar 17 with the potential of being returned to the Memorial Center in the future. These were a smoke-scarred column, a column with blistered paint, a section of wall from the B2 level with a locational sign and a section of day-glow hand rail from a fire stair.

LMDC and the Port Authority continued to work together on plans for a portion of former stairway and escalator support at Greenwich and Vesey Streets. As described above in Section 1, Port Authority continued HABS/HAER documentation of the WTC Site in accordance with Stipulation 5.

6. TREATMENT OF ARCHAEOLOGICAL RESOURCES

As stated above in Section 2, LMDC will provide copies of plans for Phase IB testing (in this case monitoring) once plans are available to SHPO and the consulting parties for comment, and LMDC will consider comments before finalizing the plans in accordance with Stipulation 6.

7. TREATMENT OF UNANTICIPATED ADVERSE EFFECTS OR UNKNOWN HISTORIC RESOURCES OR PROPERTIES

If during project implementation, LMDC, the Port Authority, or any of their contractors discovers or identifies any historic resources with in the Project Site that may be adversely affected or should there be any unexpected adverse effects on any historic resources on or immediately adjacent to the Project Site, LMDC or the Port Authority shall promptly notify SHPO and ACHP and develop a treatment or mitigation plan in accordance with Stipulation 7. To date, no such resources have been discovered or identified.

8. ON-GOING MEETINGS WITH CONSULTING PARTIES, MEMORIAL CENTER ADVISORY COMMITTEE, FAMILY ADVISORY COMMITTEE, AND THE PORT AUTHORITY JANUARY 1, 2005 TO JUNE 30, 2005

MEETING WITH CONSULTING PARTIES – JUNE 24, 2005

This meeting focused on the design of the Memorial and Memorial Center and is summarized above in 3. "Design of the Memorial."

MEETINGS WITH FAMILIES ADVISORY COMMITTEE

January 27-to introduce Howard +Revis and Lord, the institutional planner for the Memorial

April 5—to discuss the four cultural institutions selected to be on the WTC Site and the schematic design phase of work on the Memorial

June 16—to present schematic designs for the Memorial as described above in above in 3. "Design of the Memorial"

Additional meetings were held on March 31, May 2, and May 18.

PORT AUTHORITY SECTION 106 MEETINGS

There were no Port Authority Section 106 meetings during this period.