

LOWER MANHATTAN DEVELOPMENT CORPORATION

Proposed Amendments to Partial Action Plan S-2 Draft Submitted to HUD on September 21, 2011

Overview

The Lower Manhattan Development Corporation (LMDC) is the recipient of a \$2 billion federal grant for the World Trade Center (WTC) disaster recovery and rebuilding efforts for Lower Manhattan. LMDC received \$783 million in additional federal funds for damaged properties and businesses (including the restoration of utility infrastructure) as well as economic revitalization directly related to the terrorist attacks at the WTC Site. Both of these federal grants are administered by the United States Department of Housing and Urban Development (HUD).

Twelve LMDC Partial Actions Plans and one Final Action Plan allocate the entire \$2 billion grant towards remembrance, rebuilding, and renewal initiatives in Lower Manhattan, the area of Manhattan below Houston Street. All funds within the \$783 million grant were allocated through LMDC Partial Action Plans S-1 and S-2 (PAP S-1 and PAP S-2).

On February 3, 2011 HUD approved LMDC's amendments to PAP S-2 which expanded the Utility Restoration and Infrastructure Rebuilding Program (URIR Program) to add Other World Trade Center Area Improvements thus changing the program title to the *Utility Restoration*, *Infrastructure Rebuilding*, and *Other World Trade Center Area Improvements Program*. The amendments provided funding for the World Trade Center Memorial and Museum (Memorial/Museum) as part of this expended program and stated that future amendments identifying additional projects and funding levels would be made available for public comment. The amendments proposed at this time identify additional projects that would be funded as part of the expanded program.

The current version of PAP S-2 and the other 14 Action Plans approved by HUD, totaling \$2.783 billion, are available on LMDC's website: http://www.renewnyc.com/FundingInitiatives/.

Any of the following constitutes a substantial amendment and such amendment will be available for public review and subject to later approval by HUD:

- The elimination of any of the activities identified by this Partial Action Plan;
- Any fundamental change in the eligibility criteria for funding under this Partial Action Plan; or
- The addition of any activities not defined by this Partial Action Plan

Public Comment

The proposed amendments are substantial amendments that were open to public comment as required by HUD to extend for thirty calendar days from the date of publication of the proposed amendments. Public comment was accepted in writing delivered to LMDC either by posted mail or by electronic submission as follows:

By post to: Public Comment on Amended PAP S-2

Lower Manhattan Development Corporation

1 Liberty Plaza, 20th Floor New York, NY 10006

Electronically at LMDC's website: http://renewnyc.com/FundingInitiatives/frm_comments.asp. In the Category section dropdown box, select: *PAP Comments*.

The public comment period extended from March 30, 2011 to April 30, 2011 at 5 P.M. LMDC received only one public comment related to the proposed amendment which was from Manhattan Community Board 1 who expressed full support of the proposed amendment.

Proposed Amendments to Partial Action Plan S-2

This amendment proposes to add three additional activities to the one activity already specified as part of the Utility Restoration, Infrastructure Rebuilding and Other World Trade Center Area Improvements Program (URIR/OWTC Program) bringing the total to four activities:

Previously Identified Specific URIR/OWTC Program Activity

1. World Trade Center Memorial/Museum. \$35 million.

This amount is in addition to previous allocations, in Partial Action Plans 8, 11, 12, and the Final Action Plan totaling \$384,922,872 for planning, design, construction, and exhibitions for the Memorial/Museum. Specifically, additional funds are allocated as follows:

- a. \$25 million for construction of the Memorial/Museum.
- b. \$7.5 million for the Memorial Museum Pavilion, which serves as the entrance to the Museum (formerly known as the Visitor Orientation and Education Center), to cover costs of construction and fit-out, including expenses relating to security screening, information technology, auditorium, and special features in the area of the signature tridents from the original Twin Towers.
- c. \$2.5 million to plan and manage safe public access to the Memorial starting with its opening in September 2011, including creation of temporary visitor orientation and screening facilities, pedestrian safety services, wayfinding signage, construction fencing, bus management, and interim communications systems.

Proposed New Specific URIR/OWTC Program Activities

2. World Trade Center Performing Arts Center. \$100,000,000.

The World Trade Center Memorial and Cultural Program provides for cultural uses on the rebuilt WTC site as part of a variety of important uses provided in the overall WTC Plan. In support of that Program, LMDC has already allocated \$60,004,000 for planning, development, preliminary implementation, and construction of the World Trade Center Performing Arts Center in Partial Action Plans 8 and 11, as amended. This Partial Action Plan Amendment proposes the allocation of \$100,000,000 for the Performing Arts Center for construction costs and strategic planning efforts. The strategic planning efforts would include the creation and administration of a non-profit entity dedicated to the Performing Arts Center.

3. Pedestrian Bridge over West Street at West Thames Street. \$20,000,000.

This Partial Action Plan Amendment proposes the allocation of \$20,000,000 for costs associated with the design and construction of a pedestrian bridge spanning West Street in the vicinity of its intersection with West Thames Street. The eastern landing of the bridge will be to the north of the MTA-owned Brooklyn Battery Garage and the western landing will be in the vicinity of the Battery Park City Esplanade along West Street.

The new pedestrian bridge will create an alternate safe crossing of West Street and provide an improved connection between Battery Park City with its open spaces, recreational facilities, residences and commercial buildings and the rest of Lower Manhattan. The bridge will benefit Lower Manhattan residents, workers, and visitors as well as parents and children attending the new Public School 276 that has opened in Battery Park City a few blocks south of West Thames Street. The bridge is expected to be constructed by 2013.

4. East River Waterfront Esplanade and Piers. \$17,000,000.

LMDC funded the East River Waterfront Development Study (Waterfront Study) that concluded in 2005 with an overall plan for the eastern waterfront in Lower Manhattan (Waterfront Plan). The Waterfront Plan gave rise to several projects that are funded by LMDC, notably the East River Waterfront Esplanade and Piers (Esplanade Project) and the East River Waterfront Access (Access Project). Partial Action Plan 10 describes these projects and allocates a total of \$150 million to the Esplanade Project and the Access Project. The Waterfront Study contemplated several components along the waterfront that are not included in scope of the Esplanade and Access Project previously funded by LMDC.

This Partial Action Plan Amendment proposes to allocate \$17,000,000 to four components of the Waterfront Study that were not fully funded as part of the Esplanade Project: (a) walkway improvements along the Battery Maritime Building; (b) improvements to the area between Piers 15 and 16; (c) improvements to the area between Catherine and Pike Slips, including infrastructure work; and (d) widening and upgrading of the land in the area of Pier 42 to provide a connector from the waterfront to East River Park.

The addition of these components to the scope of the Esplanade Project would ensure that even more of the Waterfront Plan is realized, coming even closer to realizing the vision of a continuous walkway, bike path and recreational area along the East River Waterfront of Lower Manhattan for the benefit of residents, workers, and visitors.

The following table details the previous and amended allocations for each activity in this Partial Action Plan:

	Allocation as Amended	Allocation as Proposed
Partial Action Plan Activities	02/2011	03/2011
I. Utility Restoration, Infrastructure Rebuilding, and Other	02,2011	30,2311
World Trade Center Area Improvements (URIR/OWTC)		
Emergency and Temporary Service Response	\$159,830,994	\$159,830,994
2. Permanent Restoration and Infrastructure Improvements	\$207,033,415	\$207,033,415
3. Service Interference	\$116,517,678	\$116,517,678
S. Other World Trade Center Area Improvements		
A. World Trade Center Memorial/Museum	\$35,000,000	\$35,000,000
B. World Trade Center Performing Arts Center		\$100,000,000
C. West Street Pedestrian Bridge at West Thames Street		\$20,000,000
D. East River Waterfront Esplanade and Piers		\$17,000,000
E. Other World Trade Center Area Improvements (TBD)	\$161,617,913	\$24,617,913
Subtotal OWTC Area Improvements	\$196,617,913	\$196,617,913
Subtotal URIR/OWTC	\$680,000,000	\$680,000,000
II. Program Administration		
A. ESD Program Management	\$10,000,000	\$10,000,000
B. LMDC Program Monitoring	\$3,500,000	\$3,500,000
C. NYC MOSAICS Permint Management System	\$4,000,000	\$4,000,000
Subtotal Program Administration	\$17,500,000	\$17,500,000
III. 130 Liberty Deconstruction	\$52,500,000	\$52,500,000
TOTAL	\$750,000,000	\$750,000,000

For the full text of approved PAP S-2 as amended February 3, 2011, and archived past proposed amendments to PAP S-2 as released for public comment, please go to LMDC's website at http://www.renewnyc.com/FundingInitiatives/PartialActionPlans.aspx