

INTRODUCTION

This report on Historic Resources for the World Trade Center Memorial and Redevelopment Plan (Approved Plan) is prepared pursuant to the Programmatic Agreement among the Advisory Council on Historic Preservation (ACHP), the New York State Historic Preservation Officer (SHPO), and the Lower Manhattan Development Corporation (LMDC), as a recipient of community development block grant assistance from the U.S. Department of Housing and Urban Development (HUD), which was signed on April 22, 2004, and stipulated that LMDC would provide semi-annual reports to SHPO and ACHP to summarize measures it has taken to comply with the terms of the Programmatic Agreement.

The organization of this report generally follows the stipulations of the Programmatic Agreement. In addition meetings with the Consulting Parties, the Memorial Center Advisory Committee, the Families Advisory Committee, New York/New Visions, and the Port Authority of New York and New Jersey (Port Authority) are described in the final section.

1. PROJECT SITE DOCUMENTATION UNDER STIPULATIONS 1 AND 5

On behalf of LMDC, in accordance with Stipulation 1, in June 2004, SHPO contacted the National Park Service (NPS) Division of Historic American Building Survey/Historic American Engineering Record (“HABS/HAER”) regarding existing documentation of historic resources at the World Trade Center (WTC) Site. At the time of the consultation with NPS, LMDC’s existing documentation of historic resources at the WTC Site consisted of color photographs and digital photography. As HABS/HAER guidelines require documentation submitted to NPS for archival purposes to be black and white large format photographs or negatives, SHPO and NPS declined at that time to receive the existing color photographs and digital photography of the WTC Site. Instead, NPS and SHPO requested: (1) negatives of large format photography completed according to the HABS/HAER guidelines, as well as contact sheets for the negatives; and (2) measured drawings of the Twin Towers. SHPO also requested that LMDC provide SHPO with two sets (one for SHPO and one for New York State Archives) of prints of the large format photography and two sets of the color photography of the structural remnants of the parking garage located below 6 WTC in the northwest corner of the WTC Site.

In accordance with Stipulation 5, and such requests, the Port Authority completed HABS/HAER documentation of the northwest corner of the WTC Site in June 2004. The documentation was sent to SHPO in July 2004 to be shared with NPS and the New York State Archives. The Port Authority also provided the photographs on CDs to the consulting parties in July 2004.

In addition, in August LMDC sent SHPO two binders containing the 35 mm color and digital photographs taken of the WTC Site during July and November 2003 WTC Site visits. Further,

World Trade Center Memorial and Redevelopment Plan

videographers retained by LMDC made films of the WTC Site in June and July of 2004 to document the historic significance of the site prior to the commencement of construction.

The Port Authority is continuing the program of HABS/HAER documentation of the WTC Site, documenting sections of the WTC Site prior to their alteration for the WTC Memorial and Redevelopment Plan, in accordance with Stipulation 5. The Port Authority has also uncovered and photographed the footprints of the former Twin Towers.

2. ADHERENCE TO TREATMENT PLANS

LMDC continued working to create a Memorial to remember the victims of September 11, 2001, and February 26, 1993 and to record the events of September 11, which have changed our lives. The Memorial will be set in a context that provides a quiet and respectful setting for remembrance and contemplation. Planning for the Memorial is discussed in more detail in the following section.

Other activities provided for in the Programmatic Agreement are to come. In coordination with the Port Authority, LMDC will provide for Phase IB investigations on the north and south sections of the WTC Site east of the 1/9 subway and on the Southern Site and within the beds of Liberty, Washington, and Cedar Streets. Phase IB investigations will consist of archaeological monitoring during excavation following a plan developed in consultation with SHPO and LPC. If necessary, any mitigation and retrieval activities will be accomplished before or during excavation for construction. As required by Stipulation 6 of the Programmatic Agreement, SHPO and the consulting parties will have the opportunity to comment on proposed plans for such further archaeological investigation.

Also in coordination with the Port Authority, LMDC will develop and adhere to Construction Protection Plans for historic resources within 90 feet of the Project Site including 90 West Street, 140 West Street, 90 Church Street, 30 Vesey Street, 26 Cortlandt Street, 125 Cedar Street, 114-118 Liberty Street, 120 Greenwich Street, 125 Greenwich Street, 86 Trinity Place, 123 Washington Street, and St. Paul's Chapel and Graveyard. In addition there are potential historic resources at 106, 110, and 112 Liberty Street and 130 Cedar Street, and 137-139 Greenwich Street. Typical measures in construction protection plans are found in the Final Generic Environmental Impact Statement and the Record of Decision and Lead Agency Findings Statement for the Approved Plan and in the Programmatic Agreement.

3. DESIGN OF THE MEMORIAL

Pursuant to the Programmatic Agreement LMDC is working with the Port Authority and the designers of the Memorial and the Memorial Center to preserve and provide for reasonable access to portions of the western slurry wall on the WTC Site and to the truncated box beam columns bases of the former Twin Towers.

In April 2004 LMDC appointed a Memorial Center Advisory Committee and the Committee's draft recommendations were released for public comment on June 2, 2004. Over 400 individuals submitted comments. The Memorial Center Advisory Committee convened on July 20, 2004 to discuss the public comments. On August 4, 2004 the Committee made its final recommendations, and on August 10, 2004 LMDC met with the Committee to review Memorial and Memorial Center needs.

The final recommendations and the Memorial and Memorial Center needs serve as the program for the Memorial and Memorial Center architects. LMDC held a consulting parties meeting on October 21, 2004 to review progress on the Memorial design. The presentation included an update on:

- Site documentation
- Hangar 17 Inventory (list of artifacts in the possession of the Port Authority)
- Memorial Center Guidelines
- Construction update with regard to subgrade slabs and columns from the northwest corner of the WTC Site.

Davis Brody Bond, Architects and Planners, representing the design team, gave a presentation on the concepts from the pre-design phase of their work on the Memorial Center. The Memorial mission and programmatic needs were discussed and examples of museums with similar concerns for internal or below-grade walls and artifacts were presented, including:

- the underground wall of the Grand Musee du Louvre in Paris
- the National Museum of Roman Art in Merida, Spain
- shelters for a Roman archaeological site in Switzerland
- the Sayamaike Historical Museum in Osaka, Japan
- the Cultural Center in Toledo, Spain,
- the Cistern of a Basilica in Istanbul, Turkey
- the Museum of Archaeology and History in Montreal, Canada, and
- the South Court of the New York Public Library.

The consulting parties were given an opportunity to comment and the architects answered questions. LMDC again committed to additional meetings with the consulting parties as plans progress.

LMDC held a meeting on December 20, 2004 to introduce the Memorial Center Advisory Committee and the Institutional Planning consultants and Design Team.

At such time as the Memorial plans have reached a design stage sufficient to permit reasonable review, LMDC will notify SHPO and the consulting parties and furnish copies of schematic drawings or illustrative plans relating to Memorial access commitments.

4. ARTIFACT REVIEW PROCESS

Another function of the Memorial Center Advisory Committee is to assist in the review of suggestions from the consulting parties and other member of the public with respect to the installation or display of artifacts removed from the WTC Site.

In October 2004 the Port Authority completed and furnished to LMDC an inventory of the artifacts in its possession. That inventory was submitted to SHPO and made available to all consulting parties who made written requests for it. LMDC will obtain any updates of the inventory from the Port Authority. LMDC will provide the consulting parties an opportunity to

comment on the artifacts to be displayed at the Memorial Center and share the comments with the Memorial Center Advisory Committee, as required under Stipulation 4(b).

5. CONSIDERATION OF IMPACTS TO ADDITIONAL REMNANTS OF THE WTC

LMDC and the Port Authority will seek to minimize impacts to certain additional remnants on the WTC Site, as required under Stipulation 5.

The Port Authority in consultation with LMDC and the consulting parties identified four elements to be removed from the former parking garage structure under 6 WTC at the northwest corner of the WTC Site to be removed to Hangar 17 with the potential of being returned to the Memorial Center in the future. These were a smoke-scarred column, a column with blistered paint, a section of wall from the B2 level with a locational sign and a section of day-glow hand rail from a fire stair. The Port Authority also developed in consultation with SHPO and the consulting parties a plan to safely remove those remnants as demolition progressed.

LMDC and the Port Authority continued to work together on plans for the other identified additional remnants including:

- a portion of former stairway and escalator support at Greenwich and Vesey Streets
- steel column and crossbeam mounted on concrete pedestal
- visible temporary tiebacks
- remnants of Hudson & Manhattan Tubes and Terminal

As described above in Section 1, Port Authority will continue HABS/HAER documentation of the WTC Site in accordance with Stipulation 5.

6. TREATMENT OF ARCHAEOLOGICAL RESOURCES

As stated above in Section 2, LMDC will provide copies of plans for Phase IB testing (in this case monitoring) once plans are available to SHPO and the consulting parties for comment, and LMDC will consider comments before finalizing the plans in accordance with Stipulation 6.

7. TREATMENT OF UNANTICIPATED ADVERSE EFFECTS OR UNKNOWN HISTORIC RESOURCES OR PROPERTIES

If during project implementation, LMDC, the Port Authority, or any of their contractors discovers or identifies any historic resources within the Project Site that may be adversely affected or should there be any unexpected adverse effects on any historic resources on or immediately adjacent to the Project Site, LMDC or the Port Authority shall promptly notify SHPO and ACHP and develop a treatment or mitigation plan in accordance with Stipulation 7. To date, no such resources have been discovered or identified.

**8. ON-GOING MEETINGS WITH CONSULTING PARTIES,
MEMORIAL CENTER ADVISORY COMMITTEE, FAMILY
ADVISORY COMMITTEE, NEW YORK NEW VISIONS, AND THE
PORT AUTHORITY JULY 1, 2004 TO DECEMBER 31, 2004**

MEETING WITH CONSULTING PARTIES -- OCTOBER 21, 2004

LMDC gave an update on the progress of site documentation, the inventory of artifacts at Hangar 17, and the development of the Memorial Center Guidelines to the consulting parties.

Davis Brody Bond Architects and Planners gave a presentation of pre-design ideas from museums and archaeological sites around the world. (See additional discussion, above, in Section 3. Design of the Memorial.)

MEETINGS WITH FAMILIES ADVISORY COMMITTEE

August 11—to review final Memorial Recommendations and to provide an update on progress on the Memorial

August 26—to present Port Authority plans for the WTC Fence Timeline exhibit

October 21—to discuss the WTC Fence Timeline exhibit, to update the families on plans for the Cultural/Museum Complex and for the Memorial, and to discuss the Tribute Visitor Center

December 2—to provide an update of the Memorial and Memorial Center planning and discuss the announced selection of the Institutional Planning consultants

December 15—to present schematic designs for the Memorial

MEETING WITH NEW YORK NEW VISIONS

July 14—to provide an update on the Memorial design to the Design Coalition: Professional Forum

PORT AUTHORITY SECTION 106 MEETINGS

LMDC attended and responded to questions in the Section 106 hearings for the Port Authority Permanent WTC PATH Terminal on July 20, August 15, November 4, and November 15 (including a site tour to see the uncovered box beam column bases). LMDC and the Port Authority design teams also continue to engage in joint weekly design coordination meetings to address the physical adjacencies between the various projects at the WTC Site. *