# **Quarterly Performance Report - Report Preview**

**Grant Name** State of New York, 9/11 Terrorist **Grant Number** B-02-DW-36-0002

Grantee Name Lower Manhattan Development Quarter Apr 2005

Corporation

**Grant Amount** \$783,000,000.00 **Obligation Date** 9/15/2003

[Submitter Information]

Name: LMDC

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### Plan Description:

The Lower Manhattan Development Corporation was created in the aftermath of September 11, 2001 by Governor Pataki and then-Mayor Giuliani to help plan and coordinate the rebuilding and revitalization of Lower Manhattan, defined as everything south of Houston Street. The LMDC is a joint State-City corporation governed by a 16-member Board of Directors, half appointed by the Governor of New York and half by the Mayor of New York, LMDC is charged with ensuring Lower Manhattan recovers from the attacks and emerges even better than it was before. The World Trade Center attacks resulted in a staggering loss of life and extensive physical destruction to Lower Manhattan. Approximately 30 million square feet of commercial space was damaged or eliminated, and seven buildings in the World Trade Center site were completely leveled. Critical transportation infrastructure was disrupted or obliterated, including the PATH station, the 1/9 subway line and sections of Route 9A and Church Street. Vehicular access to the area south of Canal Street was prohibited for seven days. As a result of the tragedy, residential occupancy rates in the immediate region dropped to 60%, over 100,000 jobs were displaced, and small and large businesses struggled to maintain viability. The World Trade Center attacks inflicted widespread destruction upon the energy (electric, gas, and steam) and telecommunications utility infrastructure, resulting in extensive disruptions in service to the business and residential communities of Lower Manhattan. The energy and telecommunications firms responded rapidly in the aftermath of the disaster to provide emergency and temporary services and they are currently working to restore permanent service to all customers located within Lower Manhattan. The costs to deliver emergency and temporary services and to rebuild damaged infrastructure for permanent service delivery are considerable and have been borne by the affected utility service providers to the extent not covered by their insurance providers or funds from other sources such as lawsuits.

### Plan Needs:

The Lower Manhattan Development Corporation (LMDC) has prepared the following Partial Action Plan with regard to the \$783 million federal appropriation administered by the United States Department of Housing and Urban Development (HUD) for damaged properties and businesses (including the restoration of utility infrastructure) as well as for economic revitalization related to the terrorist attacks at the World Trade Center. LMDC received a separate \$2 billion federal appropriation through HUD for the World Trade Center disaster recovery and rebuilding efforts. This Plan details LMDC's proposed expenditure of \$750 million to fund a program to restore, rebuild, and revitalize utility infrastructure in Lower Manhattan. The program will be administered by Empire State Development (ESD), New York State's economic development agency, in cooperation with the New York City Economic Development Corporation (EDC), and in consultation with the Lower Manhattan Development Corporation. This plan also details LMDC's proposed expenditure of \$33 million of that appropriation to fund a program to assist businesses in Lower Manhattan that suffered disproportionate loss of life as a result of the attacks on September 11, 2001. The program will be administered by Empire State Development (ESD), New York State's economic development agency in cooperation with the New York City Economic Development Corporation (EDC).

Funding Sources: N/A

#### **Funds**

Total Projected Budget:	\$783,000,000.00
Total HUD Disaster Recovery Funds:	\$783,000,000.00
Obligated HUD Disaster Funds to Date:	\$284,072,958.00
Unobligated HUD Disaster Funds to Date:	\$498,927,042.00
Cumulative HUD Disaster Funds to Date:	\$194,186,133.00

## **Overall Report Narrative:**

With HUD funding, LMDC is funding a program to restore, rebuild, and revitalize utility infrastructure in Lower Manhattan. This program is being administered by Empire State Development (ESD), New York State's economic development agency, in cooperation with the New York City Economic Development Corporation (EDC), and in consultation with the Lower Manhattan Development Corporation. LMDC is also funding a program to assist businesses in Lower Manhattan that suffered disproportionate loss of life as a result of the attacks on September 11, 2001. This program is being administered by Empire State Development (ESD), New York State's economic development agency in cooperation with the New York City Economic Development Corporation (EDC).

Progress in meeting requirement for non-federal public matching funds or its equivalent value(excluding Planning and Administration):

N/A

# **Activities performed for This Reporting Period**

# Activity - Loss-233) Payment for compensation for economic losses (WTC-only)

Responsible Empire State Development Corporation

**Start Date:** 9/15/2003 **End Date:** 6/30/2007

**Location** Firms eligible for assistance under this program must have operated from business premises,

Description: located in Manhattan on or south of Canal Street on and before September 11, 2001.

National Urgent Need

Objective:
Activity
N/A
Location(s):

## **Funds**

Total Projected Budget:	\$33,000,000.00
Total HUD Disaster Recovery Funds:	\$33,000,000.00
Obligated HUD Disaster Funds to Date:	\$33,000,000.00
Unobligated HUD Disaster Funds to Date:	\$0.00
Cumulative HUD Disaster Funds to Date:	\$32,999,997.00

#### Accomplishments/Beneficiaries

Measure Description	<b>Expected Quantity</b>	<b>Cumulative to Date</b>
# of Businesses	10	0

# of Non-business Organizations benefitting	0	0
# of Low Wage-Earners benefitting	N/A	0
# of Low + Mod Wage-Earners benefitting	N/A	0

# **Report Narrative for this Activity:**

This activity is closed and all funds have been expended,

### Activity - CAT1-201) Privately owned utilities

**Responsible UOG:** Empire State Development Corporation

**Start Date:** 9/15/2003 End Date: 6/30/2005

> Eligible applicants for this program are limited to investor-owned utility service providers under the jurisdiction of the New York State Public Service Commission (NYSPSC), the Federal Energy Regulatory Commission (FERC), or the Federal Communications Commission (FCC), with service territory in the affected area in Lower Manhattan, that incurred unreimbursed expenditures resulting from impact damage related to the attacks on September 11, 2001 (Note exception to eligibility below.) For the purposes of this program, Lower Manhattan is the area on and south of Canal Street, from the East River to the Hudson River (except for Category 6). Publication of the Partial Action Plan

**Description:** Serves as the solicitation for eligible submissions for damage reimbursement from utility service providers. This Plan makes one exception to eligibility requirements above, for funding Categories Four (Construction of Carrier Neutral Lateral Telecommunications Conduit) and Five (Construction of Redundant Fiber Connections to Critical Facilities). Funding under these two categories is not restricted to regulated utilities that suffered damage related to the September 11, 2001 attacks. Eligible applicants under these two categories will be solicited through a Request for Proposals (RFP) process under the plan. Any firm able to demonstrate its qualifications to perform the proposed work may submit a proposal.

National Urgent Need

Objective:

Activity N/A Location(s):

#### **Funds**

Total Projected Budget:	\$250,000,000.00
Total HUD Disaster Recovery Funds:	\$250,000,000.00
Obligated HUD Disaster Funds to Date:	\$250,000,000.00
Unobligated HUD Disaster Funds to Date:	\$0.00
Cumulative HUD Disaster Funds to Date:	\$160,313,178.00

### Accomplishments/Beneficiaries

Measure Description	<b>Expected Quantity</b>	<b>Cumulative to Date</b>
# of Low/Mod Income persons benefitting	29799	29799
# of Low-Income persons benefitting	21072	21072
# of Public Facilities	N/A	0
# of Businesses	28511	55857
# of Households benefitting	N/A	0
# of Persons benefitting	60122	60122

# of Linear feet of Public Improvement	N/A	0
# of Linear miles of Public Improvement	N/A	0

# **Report Narrative for this Activity:**

UTILITY RESTORATION AND INFRASTRUCTURE REBUILDING PROGRAM - EMERGENCY AND TEMPORARY SERVICE RESPONSE --- The Utility Restoration and Infrastructure Rebuilding Program's Partial Action Plan received the United States Department of Housing and Urban Development (HUD) approval on September 15, 2003. This Plan details the proposed expenditure of \$750 million to restore, rebuild, and revitalize utility infrastructure of Lower Manhattan. Empire State Development Corporation (ESDC) in consultation with the Lower Manhattan Development Corporation (LMDC) and with the cooperation of the New York City Economic Development Corporation (EDC) is administering the Plan. Plan details include funding the following activities: (1) Category One - Emergency and Temporary Service Response; (2) Category Two - Permanent Restoration and Infrastructure Improvements; (3) Category Three -Service Interference; (4) Category Four - Construction of Carrier Neutral Lateral Conduits; (5) Category Five -Construction of Redundant Fiber Connections; (6) Category Six - Mandated Infrastructure Improvements --- Category One's objective is to protect businesses and residential customers from bearing the cost of emergency and temporary services response conducted by utilities pertaining to the events of September 11, 2001 .--- ESDC is continuing its review of reimbursement requests for Category One - Emergency and Temporary Service and Response. Category One reimbursement requests were submitted by Consolidated Edison (Con Edison), Verizon communications, AT& T Corporation, and AT&T Wireless Services Incorporated (ATTW).---Disbursements to date \$160,313,178. Category One requests total \$403,674,125. As of March 31, 2005, ESDC completed field audit work for Con Edison, and continues to conduct field Audit work for Verizon Communications, AT&T Corporation, and AT&T Wireless Services. The following represents the number of Lower Manhattan businesses and residential customers served by the utilities receiving Category One reimbursements: (1) Number of Low/Mod income persons - 29,799 (2) Number of Low Income persons - 21,072 (3) Number of persons - 60,122 (4) Number of businesses – 55,857.

#### Activity - CAT2-202) Privately owned utilities

Responsible UOG: Empire State Development Corporation

**Start Date:** 9/15/2003 End Date: 12/31/2005

> Eligible applicants for this program are limited to investor-owned utility service providers under the jurisdiction of the New York State Public Service Commission (NYSPSC), the Federal Energy Regulatory Commission (FERC), or the Federal Communications Commission (FCC), with service territory in the affected area in Lower Manhattan, that incurred unreimbursed expenditures resulting from impact damage related to the attacks on September 11, 2001. (Note exception to eligibility below.) For the purposes of this program, Lower Manhattan is the area on and south of Canal Street,

# Description:

Location from the East River to the Hudson River (except for Category 6). Publication of the Partial Action Plan serves as the solicitation for eligible submissions for damage reimbursement from utility service providers. This Plan makes one exception to eligibility requirements above, for funding Categories Four (Construction of Carrier Neutral Lateral Telecommunications Conduit) and Five (Construction of Redundant Fiber Connections to Critical Facilities). Funding under these two categories is not restricted to regulated utilities that suffered damage related to the September 11, 2001 attacks. Eligible applicants under these two categories will be solicited through a Request for Proposals (RFP) process under the plan. Any firm able to demonstrate its qualifications to perform the proposed work may submit a proposal.

**National** Urgent Need

**Objective:** 

Activity N/A Location(s):

# **Funds**

Total Projected Budget:	\$330,000,000.00
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Total HUD Disaster Recovery Funds:	\$330,000,000.00
Obligated HUD Disaster Funds to Date:	\$0.00
Unobligated HUD Disaster Funds to Date:	\$330,000,000.00
Cumulative HUD Disaster Funds to Date:	\$0.00

# Accomplishments/Beneficiaries

Measure Description	<b>Expected Quantity</b>	<b>Cumulative to Date</b>
# of Low/Mod Income persons benefitting	29799	0
# of Low-Income persons benefitting	21072	0
# of Public Facilities	N/A	0
# of Businesses	28511	0
# of Households benefitting	N/A	0
# of Persons benefitting	60122	0
# of Linear feet of Public Improvement	N/A	0
# of Linear miles of Public Improvement	N/A	0

#### **Report Narrative for this Activity:**

UTILITY RESTORATION AND INFRASTRUCTURE REBUILDING PROGRAM - EMERGENCY AND TEMPORARY SERVICE RESPONSE --- The Utility Restoration and Infrastructure Rebuilding Program's Partial Action Plan received the United States Department of Housing and Urban Development (HUD) approval on September 15, 2003. This Plan details the proposed expenditure of \$750 million to restore, rebuild, and revitalize utility infrastructure of Lower Manhattan. Empire State Development Corporation (ESDC) in consultation with the Lower Manhattan Development Corporation (LMDC) and with the cooperation of the New York City Economic Development Corporation (EDC) is administering the Plan. Plan details include funding the following activities: (1) Category One - Emergency and Temporary Service Response; (2) Category Two - Permanent Restoration and Infrastructure Improvements; (3) Category Three -Service Interference; (4) Category Four - Construction of Carrier Neutral Lateral Conduits; (5) Category Five -Construction of Redundant Fiber Connections; (6) Category Six - Mandated Infrastructure Improvements --- As outlined in Partial Action Plan S-2, Category Two pertains to permanent restoration and infrastructure improvements. The application submission deadline for Category Two was December 31, 2004, and amended applications accepted through March 31, 2005. As of March 31, 2005, Category Two reimbursement requests were received from Consolidated Edison (Con Edison), Verizon communications, and the AT& T Corporation. Category Two requests totaled \$383,614,301.03. The following represents the number of Lower Manhattan businesses and residential customers that will be served by the utilities for Category Two reimbursements: (1) Number of Low/Mod income persons - 29,799 (2) Number of Low Income persons - 21,072 (3) Number of persons - 60,122 (4) Number of businesses - 55,857.

#### **Activity - PA) Administration**

**Responsible UOG:** Empire State Development Corporation

**Start Date:** 9/15/2003 **End Date:** 12/31/2007

**Location Description:** N/A **National Objective:** N/A

Activity Location(s): N/A

#### **Funds**

Total HUD Disaster Recovery Funds:	\$15,000,000.00
Obligated HUD Disaster Funds to Date:	\$1,072,958.00
Unobligated HUD Disaster Funds to Date:	\$13,927,042.00
Cumulative HUD Disaster Funds to Date:	\$872,958.00

Accomplishments/Beneficiaries: N/A

#### **Report Narrative for this Activity:**

As set forth in Partial Action Plan S-2, \$15 million, or 2% of the total funds allocated in the Partial Action Plan, have been reserved for costs associated with ESD/EDC program administration as well as LMDC oversight. The Partial Action Plan reserves \$3.5 million for LMDC program monitoring costs, \$7.5 million for ESD for program management costs, and \$4 million has been reserved for upgrades to the New York City MOSAICS system --- To date, program administration funds have been used for costs related to the implementation of Categories One and Two of the Utilities Repair and Infrastructure Rebuilding (URIR) program, including program publication, review of proposed infrastructure investments, environmental review clearance, financial evaluation and processing of funding reimbursement requests, and auditing of funds that have been reimbursed for Category One .--- To date, ESDC has issued Request for Proposals (RFP) related to future URIR Category programs and for feasibility studies, including an RFP for Environmental Consulting Services, a Study for a Lower Manhattan Wireless Redundancy System, an RFP for Testing and Auditing the Integrity and Security of Electronic Systems and IT Consulting Services, and an RFP for the Assessment of the Economic and Public Benefit of Investment in Carrier-Neutral Lateral Telecommunications Conduit and Redundant Fiber Connections to Critical Facilities in Lower Manhattan. As of March 31, 2005, as a result of the Environmental Consulting Services RFP, the firms of Louis Berger and AKRF were selected. These consultants will assist ESDC in assuring that all projects included for reimbursement under the URIR program are in compliance with HUD's environmental review regulations, in addition to all other applicable federal, state, and local environmental and historic laws, regulations and rules.

Total number of activities reported = 4