

Quarterly Performance Report - Report Preview

Grant Number	B-02-DW-36-0001	Grant Name	State of New York, 9/11 Terrorist Attacks on NYC
Grantee Name	Lower Manhattan Development Corporation	Quarter	Oct 2002
Grant Amount	\$2,000,000,000.00	Obligation Date	6/7/2002

[Submitter Information]

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Plan Description: Governor Pataki and then-Mayor Giuliani created the Lower Manhattan Development Corporation (LMDC) in the aftermath of September 11th to coordinate the rebuilding of the World Trade Center site, the revitalization of Lower Manhattan south of Houston Street, and the creation of a fitting memorial. The United States Department of Housing and Urban Development appropriated \$2 billion to fund the Lower Manhattan Development Corporation's initiatives.

Plan Needs: The World Trade Center attacks resulted in a staggering loss of life and extensive physical destruction to Lower Manhattan. Approximately 30 million square feet of commercial space was damaged or eliminated, and seven buildings in the World Trade Center site were completely leveled. Critical transportation infrastructure was disrupted or obliterated, including the PATH station, the 1/9 subway line and sections of Route 9A and Church Street. Vehicular access to the area south of Canal Street was prohibited for seven days. As a result of the tragedy, residential occupancy rates in the immediate region dropped to 60%, over 100,000 jobs were displaced, and small and large businesses struggled to maintain viability.

Funding Sources:

- Foundations and corporate and private fundraising
- Other Private Funds - various

Funds

Total Projected Budget:	\$664,883,277.71
Total HUD Disaster Recovery Funds:	\$655,892,500.00
Obligated HUD Disaster Funds to Date:	\$19,711,409.00
Unobligated HUD Disaster Funds to Date:	\$636,181,091.00
Cumulative HUD Disaster Funds to Date:	\$1,627,312.14

Overall Report Narrative:

With HUD funding, LMDC is coordinating long-term plans for Lower Manhattan and pursuing initiatives to make the area a vibrant 21st century community for residents, businesses, commuters, and visitors. LMDC is also working to rebuild the World Trade Center site and to create a permanent

memorial for the victims of September 11. A transparent and open public process guides LMDC’s ongoing planning efforts.

Progress in meeting requirement for non-federal public matching funds or its equivalent value(*excluding Planning and Administration*):

N/A

Activities performed for This Reporting Period

Activity - R2R-7717) Administration

Responsible UOG: Alliance for Downtown New York
 Start Date: 6/6/2002
 End Date: 10/7/2002
 Location Description: The summer season-long festival of the arts in Lower Manhattan named “River-to-River” is held throughout the Lower Manhattan area and targets the entire NYC area.
 National Objective: N/A
 Activity Location(s): N/A

Funds

Total Projected Budget:	\$7,625,699.00
Total HUD Disaster Recovery Funds:	\$500,000.00
Obligated HUD Disaster Funds to Date:	\$0.00
Unobligated HUD Disaster Funds to Date:	\$500,000.00
Cumulative HUD Disaster Funds to Date:	\$0.00

Accomplishments/Beneficiaries: N/A

Report Narrative for this Activity:

The River to River Festival attracted many visitors to Lower Manhattan. Approximately seventy-five percent of the attendees neither worked nor lived Downtown. Approximately eighty percent of those who neither worked nor lived Downtown identified the Festival events as their primary reason for being in Lower Manhattan that day. Among those who neither work nor live Downtown, approximately seventy percent either dined out, shopped, went sightseeing, or participated in some other activity such as having a drink, visiting a museum, or visiting a friend or relative in addition to attending the performance. As part of the LMDC’s community outreach efforts, LMDC was featured on Festival materials and web sites and LMDC provided informational materials and staffing at River to River events that took place between September 1st and September 20th.

Activity - BRG-7718) Payment for compensation for economic losses (WTC-only)

Responsible UOG: Empire State Development Corporation (ESD)
 Start Date: 11/22/2002
 End Date: 6/30/2003
 Location Description: Manhattan south of 14th Street
 National Objective: Urgent Need
 Activity Location(s): N/A

Funds

Total Projected Budget:	\$150,000,000.00
Total HUD Disaster Recovery Funds:	\$150,000,000.00
Obligated HUD Disaster Funds to Date:	\$0.00
Unobligated HUD Disaster Funds to Date:	\$0.00
Cumulative HUD Disaster Funds to Date:	\$0.00

Accomplishments/Beneficiaries

Measure Description	Expected Quantity	Cumulative to Date
# of Businesses	6112	0
# of Non-business Organizations benefitting	213	0
# of Low Wage-Earners benefitting	N/A	0
# of Low + Mod Wage-Earners benefitting	N/A	0

Report Narrative for this Activity:
 N/A

Activity - RGP-7713) Residential Location Incentive Grants - (WTC only)

Start Date: 6/7/2002
 End Date: 12/31/2005

Location Description: For the purposes of the Grant Program the area of focus has been divided into three zones. These zones are as follows: Zone 1 is defined as the area south of Chambers Street and west of Nassau and Broad Streets, including all buildings which face on those streets and the entirety of Battery Park City. Zone 2 is defined as the area outside Zone 1 but south of Canal Street and southwest of Rutgers Street, including all buildings which face on those streets. Zone 3 is defined as: the area north of Canal Street and Rutgers Street; south of Delancey and Kenmare Streets; and east of Lafayette Street in Manhattan, including all buildings which face on those streets with the exception of Canal Street and Rutgers Street.

National Objective: Urgent Need
 Activity Location(s): N/A

Funds

Total Projected Budget:	\$280,500,000.00
Total HUD Disaster Recovery Funds:	\$280,500,000.00
Obligated HUD Disaster Funds to Date:	\$14,447,132.00
Unobligated HUD Disaster Funds to Date:	\$266,052,868.00
Cumulative HUD Disaster Funds to Date:	\$84,028.97

Accomplishments/Beneficiaries

Measure Description	Expected Quantity	Cumulative to Date
# of Properties	1500	0
# of Low/Mod Income Households benefitting	12500	0
# of Low-Income Households benefitting	8400	0
# of Businesses	10	0
# of Non-business Organizations benefitting	N/A	0
# of Households benefitting	38000	0

Report Narrative for this Activity:

On June 7, 2002, Governor George E. Pataki and Housing and Urban Development Secretary Mel Martinez announced the approval of LMDC's Residential Grant Program. On August 15, 2002, LMDC announced the availability of applications for the \$281 million Residential Grant Program. Over 100,000 applications have been distributed throughout the Lower Manhattan area at over 100 locations including community centers, elected officials offices, Community Board offices, senior centers, residential developments, libraries, and at two full service LMDC Residential Grant Program Community Offices located in Tribeca and Chinatown. LMDC continues to expand its outreach campaign and is working with landlords, co-op and condo boards, media, and local community organizations to ensure that all residents, potential residents, and owners are aware of the program. Over 18,000 applications have been downloaded from the LMDC web site www.RenewNYC.com. LMDC opened a multilingual hotline (1-866-RenewNYC) to answer questions about eligibility for the program, the status of applications and recertifications, and other issues. This hotline operates Monday through Friday from 9:00 AM to 5:00 PM. LMDC provides multiple ways for residents to apply for the LMDC Residential Grant Program. Applicants are able to mail in applications, apply via the hotline, make appointments at the Chinatown office at 225 Park Row or the Tribeca office at 68 Reade Street to meet with an eligibility specialist and receive help in filling out the application, or give their applications to the Mobile Application Teams. Mobile Application Teams including local residents and multilingual staff conduct outreach in key neighborhoods and buildings. These teams continue to drop off thousands of applications to residents, hold information sessions, assist in filling out the forms, answer questions, and collect completed applications. All of LMDC's Residential Grant Program services, including our web site, hotline, offices, and Mobile Application Teams, provide all services in English, Chinese, and Spanish. LMDC has also hired a not-for-profit organization to provide services to individuals who speak other languages. In order to minimize the risk of loss from fraud, LMDC has retained a Compliance Auditor and investigative team, which operate a fraud prevention hotline and other initiatives. The fraud prevention hotline number is 1-866-830-9131. Staff at Residential Grant Program Community Offices have been fully trained on fraud recognition procedures and are able to contact the investigative team as necessary. The New York City Department of Investigation is also actively involved in the fraud prevention campaign, working closely with LMDC's Compliance Auditor and coordinating with law enforcement,

if necessary. LMDC has created a building eligibility database in partnership with New York City’s Department of Buildings, Department of Housing Preservation and Development, Department of City Planning, Department of Finance, and Department of Information Technology and Telecommunications. This comprehensive database matches applications to Zones 1, 2, and 3, and determines eligibility of buildings based on legal residential status and conformity to health, safety, and habitability criteria. Applications are being approved on an ongoing basis. Three hundred and thirteen applications were approved in late September and checks will be issued in October 2002. Of the 313 approved applications representing \$625,000 in grants, LMDC will distribute 270 September 11 Grants, 213 2-Year Grants, and 40 Family Grants. More than half of the grants are going to applicants with low income. Over one third of the grants in the first distribution will go to senior citizens in the Lower East Side and Chinatown area as a result of an initial outreach campaign launched by the not-for-profit organization that manages the Residential Grant Program Chinatown Community Office. LMDC will continue to process applications in order of date received. If applications are missing information, LMDC will contact residents to complete the paperwork. No application will be denied solely because required information was not initially submitted. LMDC will continue to issue approval letters after quality controls including fraud prevention measures and confirmation of building eligibility are applied to each application. There has been a positive response to the LMDC Residential Grant Program. Over 15,000 applications have been received to date. These applications represent both residents that lived here prior to September 11, 2001 and remain committed to the area, families making Lower Manhattan their home, and new residents making two-year commitments to Lower Manhattan. Since the Residential Grant Program was first announced in February, there has been a tremendous resurgence of interest in moving to Lower Manhattan, which is reflected in the increase in residential occupancy rates. For example, the occupancy rate of Battery Park City was 60 percent after the attack, rose to 74 percent shortly after the announcement of the draft plan, and is now around 95 percent. The new and renewed commitment of residents to the area, despite the disaster, provides a strong foundation for the revitalization of Lower Manhattan.

Activity - IM-0103) Rehabilitation/reconstruction of public facilities

Responsible UOG: New York City Department of Design and Construction
 Start Date: 2/1/2002
 End Date: 1/30/2005
 Location Description: The Interim Memorial is installed in a section of historic Battery Park known as Eisenhower Mall, near Bowling Green and adjacent to Hope Garden.
 National Objective: Urgent Need
 Activity Location (s): N/A

Funds

Total Projected Budget:	\$350,000.00
Total HUD Disaster Recovery Funds:	\$350,000.00
Obligated HUD Disaster Funds to Date:	\$0.00
Unobligated HUD Disaster Funds to Date:	\$350,000.00
Cumulative HUD Disaster Funds to Date:	\$0.00

Accomplishments/Beneficiaries

Measure Description	Expected Quantity	Cumulative to Date
# of Low/Mod Income persons benefitting	N/A	0
# of Low-Income persons benefitting	N/A	0
# of Public Facilities	N/A	0
# of Non-business Organizations benefitting	N/A	0
# of Persons benefitting	300	0

Report Narrative for this Activity:

On March 11th, 2002, the Lower Manhattan Development Corporation joined Governor Pataki, Mayor Bloomberg, former Mayor Giuliani and families of many who perished at the World Trade Center in a moving ceremony to unveil the interim memorial. The centerpiece of the memorial is "The Sphere for Plaza Fountain," a monument to fostering world peace that sat atop a granite fountain in the center of the 5-acre World Trade Center Plaza. The Sphere was commissioned by the Port Authority and created by sculptor Fritz Koenig in 1971. The attack on September 11th transformed The Sphere into an icon of hope. Although it sustained a large gash through its center, it remained structurally intact and was one of the few public art treasures at the World Trade Center that could be recovered. The Parks Department estimates that approximately 300 visitors per day visit the Memorial.

Activity - ETAP-0102) Econ. development or recovery activity that creates/retains jobs

Responsible UOG: New York State Urban Development Corporation dba Empire State Development Corporation

Start Date: 8/1/2002

End Date: 2/1/2005

Location Description: The geographic area of focus of the ETAP program is businesses and organizations located in the area south of 14th Street in Manhattan. The grants will prioritize individuals affected by September 11th, specifically individuals who lost wages and worked below Houston Street on September 11th.

National Objective: Urgent Need

Activity Location(s): N/A

Funds

Total Projected Budget:	\$10,000,000.00
Total HUD Disaster Recovery Funds:	\$10,000,000.00
Obligated HUD Disaster Funds to Date:	\$0.00
Unobligated HUD Disaster Funds to Date:	\$10,000,000.00
Cumulative HUD Disaster Funds to Date:	\$0.00

Accomplishments/Beneficiaries

Measure Description	Expected Quantity	Cumulative to Date
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# of Low/Mod Income persons benefitting	N/A	0
# of Low-Income persons benefitting	N/A	0
# of buildings (non-residential)	N/A	0
# of Businesses	100	0
# of Persons benefitting	3000	0

Report Narrative for this Activity:

The WTC Employment Training Assistance Program (ETAP), established by the Empire State Development Corporation (ESDC), in cooperation with the Lower Manhattan Development Corporation (LMDC) and the New York City Economic Development Corporation (EDC), provides assistance to small businesses and not-for-profit organizations to offer training opportunities to their employees in Lower Manhattan. An initial \$10 million has been allocated to ETAP from a \$2 billion federal appropriation made available to LMDC through HUD. The ESDC Board of Directors authorized ETAP on August 1, 2002. As of September 30, program Guidelines, Application Forms, and Frequently Asked Questions were developed and posted on the ESDC web site www.nylovesmallbiz.com and the EDC web site www.newyorkbiz.com. These were also made available at the WTC Business Recovery Centers at 2 Rector Street and 140 William Street in Lower Manhattan. ETAP is in its early stage of implementation and, as of September 30, had not yet received applications for assistance. Extensive outreach efforts are underway to provide information on the program through presentations at workshops targeting small businesses, business associations, and community-based organizations in Lower Manhattan. In addition, ESDC is encouraging eligible technical assistance providers under contract with the Technical Assistance Services Grant Program, funded through the \$700 million federal appropriation, to apply for ETAP assistance for their training programs. Inquiries received by ESDC and EDC about ETAP have indicated a strong interest by small businesses and not-for-profit organizations to apply for training assistance as consortia of employers or training sponsors.

Activity - LTC-7714) Administration

Responsible UOG: New York University

Start Date: 6/7/2002

End Date: 9/10/2002

Location Description: The Listening to the City II Program is a public interactive forum held on July 20 and 22, 2002 at the Jacob Javits Convention Center in New York City. To ensure the broadest participation possible special efforts will be made to reach out to all of the various stakeholders and communities that were affected by the World Trade Center attacks. Participants represent residents and workers, survivors and families of victims, emergency and rescue workers, business and property owners, citizens and civic leaders, and commuters from the five boroughs, as well as suburban New York and New Jersey. They will reflect considerable age, income, ethnic, racial, geographic, and gender diversity as well.

National Objective: N/A

Activity Location(s): N/A

Funds

Total Projected Budget:	\$2,365,078.71
Total HUD Disaster Recovery Funds:	\$500,000.00
Obligated HUD Disaster Funds to Date:	\$500,000.00
Unobligated HUD Disaster Funds to Date:	\$0.00
Cumulative HUD Disaster Funds to Date:	\$0.00

Accomplishments/Beneficiaries: N/A

Report Narrative for this Activity:

The Listening to the City events enabled people from the entire New York metropolitan area to participate in the public dialogue regarding the future of the World Trade Center site and adjacent areas and the creation of a fitting memorial. Approximately 4,500 people attended the Listening to the City events on July 20, 2002 and July 22, 2002, representing a diverse demographic and geographic population. Participants in these forums came from all over the region and represented a variety of backgrounds. In addition to reviewing and discussing the six concept plans for the World Trade Center site and adjacent areas, participants were asked to discuss a variety of issues related to Lower Manhattan and its revitalization. The participants were also asked to provide comments on the draft Memorial Mission Statement. The event on July 20th was the largest public urban planning dialogue of its kind in history. Another 800 people participated in an on-line dialogue held between July 29, 2002 and August 12, 2002.

Activity - Gen A-7700) Administration

Responsible UOG: None

Start Date: 2/1/2002

End Date: 2/1/2010

Location Description: General administrative activities are centralized in LMDC's office at: One Liberty Plaza, 20th floor, New York, NY, 10006, and cover activities within Lower Manhattan..

National Objective: N/A

Activity Location(s): N/A

Funds

Total Projected Budget:	\$10,775,500.00
Total HUD Disaster Recovery Funds:	\$10,775,500.00
Obligated HUD Disaster Funds to Date:	\$2,824,277.00
Unobligated HUD Disaster Funds to Date:	\$7,951,223.00
Cumulative HUD Disaster Funds to Date:	\$1,465,283.17

Accomplishments/Beneficiaries: N/A

Report Narrative for this Activity:

LMDC maintains a staff and office space to carry out its planning and community development activities, including general management, oversight, monitoring and coordination. In addition, LMDC provides local officials, businesses, and citizens with information about programs.

Activity - Urban-7700) Planning

Responsible UOG: None
 Start Date: 2/1/2002
 End Date: 3/31/2004
 Location Description: The office of the Lower Manhattan Development Corporation is located at One Liberty Plaza, 20th Floor, New York, NY 10006.
 National Objective: N/A
 Activity Location (s): N/A

Funds

Total Projected Budget:	\$750,000.00
Total HUD Disaster Recovery Funds:	\$750,000.00
Obligated HUD Disaster Funds to Date:	\$540,000.00
Unobligated HUD Disaster Funds to Date:	\$210,000.00
Cumulative HUD Disaster Funds to Date:	\$78,000.00

Accomplishments/Beneficiaries: N/A

Report Narrative for this Activity:

The LMDC released six initial urban design concepts for the World Trade Center site, and is currently working with seven urban planning firms to develop additional proposals. In addition, LMDC issued a Request for Qualifications to retain one or more firms to act as a House Consultant for Urban Design to provide proposals for urban design concepts in areas surrounding the World Trade center site and lower Manhattan.

Activity - Envir-7708) Planning

Responsible UOG: None
 Start Date: 2/1/2002
 End Date: 3/31/2004
 Location Description: The office of the Lower Manhattan Development Corporation is located at One Liberty Plaza, 20th floor, New York, NY 10006.

National Objective: N/A
 Activity Location (s): N/A

Funds

Total Projected Budget:	\$1,250,000.00
Total HUD Disaster Recovery Funds:	\$1,250,000.00
Obligated HUD Disaster Funds to Date:	\$1,000,000.00
Unobligated HUD Disaster Funds to Date:	\$250,000.00
Cumulative HUD Disaster Funds to Date:	\$0.00

Accomplishments/Beneficiaries: N/A

Report Narrative for this Activity:

LMDC has retained legal counsel and sought advice on environmental and/or land use requirements and matters. LMDC will utilize the services of an environmental consultant for the review of planning and development proposals, and the preparation of environmental reports based on applicable laws and regulations.

Activity - Redev-7708) Planning

Responsible UOG: None
 Start Date: 2/2/2002
 End Date: 3/31/2004
 Location Description: The area South of Liberty Street and the Fulton Street corridor.
 National Objective: N/A
 Activity Location(s): N/A

Funds

Total Projected Budget:	\$125,000.00
Total HUD Disaster Recovery Funds:	\$125,000.00
Obligated HUD Disaster Funds to Date:	\$0.00
Unobligated HUD Disaster Funds to Date:	\$125,000.00
Cumulative HUD Disaster Funds to Date:	\$0.00

Accomplishments/Beneficiaries: N/A

Report Narrative for this Activity:

LMDC has issued a Request for Proposals to retain a retail and arts/entertainment consultant to propose a broad range of initiatives along the Fulton Corridor, defined roughly as the area between Liberty and Ann Streets, from the World Financial Center site to the South Street Seaport.

Activity - Gen P-7700) Planning

Responsible UOG: None
 Start Date: 2/1/2002
 End Date: 3/31/2004
 Location Description: The office of the Lower Manhattan Development Corporation is located at One Liberty Plaza, 20th floor, New York, NY 10006.
 National Objective: N/A
 Activity Location (s): N/A

Funds

Total Projected Budget:	\$572,000.00
Total HUD Disaster Recovery Funds:	\$572,000.00
Obligated HUD Disaster Funds to Date:	\$0.00
Unobligated HUD Disaster Funds to Date:	\$572,000.00
Cumulative HUD Disaster Funds to Date:	\$0.00

Accomplishments/Beneficiaries: N/A

Report Narrative for this Activity:

LMDC carries out general planning activities associated with rebuilding and revitalizing Lower Manhattan. These activities include conducting studies, data gathering, and preparing plans. To date, the LMDC has assisted in the development of urban design concepts for the World Trade Center site, and solicited proposals to retain consultants to conduct a housing study, a retail demand study and to develop additional World Trade Center designs. Additional planning activities include traffic studies and architectural design proposals for building on or surrounding the World Trade Center site.

Activity - CorpD-7709) Planning

Responsible UOG: None
 Start Date: 2/1/2002
 End Date: 3/31/2004
 Location Description: The office of the Lower Manhattan Development Corporation is located at One Liberty Plaza, 20th floor, New York, NY 10006.
 National Objective: N/A
 Activity Location (s): N/A

Funds

Total Projected Budget:	\$570,000.00
Total HUD Disaster Recovery Funds:	\$570,000.00
Obligated HUD Disaster Funds to Date:	\$400,000.00
Unobligated HUD Disaster Funds to Date:	\$170,000.00
Cumulative HUD Disaster Funds to Date:	\$0.00

Accomplishments/Beneficiaries: N/A

Report Narrative for this Activity:

LMDC currently utilizes the services of an economic impact consultant to assist in the evaluation of programs or projects to be funded through CDBG funds.

Total number of activities reported = 12